

# PUBLIC CORRECTION POLICY ON RESTRICTIVE HOUSING IN ADULT LOCAL DETENTION AND CORRECTIONAL FACILITIES 2016-1

By: American Correctional Association

## Introduction:

Correctional agencies are responsible for housing offenders in safe and secure facilities. It is the responsibility of staff at those facilities to maintain public safety as well as the safety of the staff and offenders. To achieve this goal, it may be necessary for correctional staff to place certain offenders who might be a threat to others or a danger to themselves into a restrictive housing unit.

## Policy Statement:

Correctional Facilities sometimes find it necessary to separate offenders and to restrict the contact of offenders with others for reasons of safety and security. To ensure restrictive housing designations are made appropriately and justifiably and that offenders placed into such categories are treated justly, humanely and in a constitutionally correct manner, correctional agencies should establish and maintain policies and procedures that:

- A. Are made only when no alternative disposition would be adequate to control offender's behavior or sufficient to alter the findings of objective classification review factors;
- B. Give due consideration to the special needs of offenders;
- C. Are utilized only in circumstances where no other available form of housing will accomplish the required levels of safety and stability;
- D. Forbid solitary confinement that results in isolations;
- E. Provide transitional programming for restrictive housing offenders to prepare them for transfer to less restrictive alterna-

- tive housing in general population when appropriate;
- F. Provide programs that are designed to maximize the potential for successful adjustment to eventual reintegration into the community at large;
- G. Require periodic classification review and that such reviews may result in status reduction, confirmation of current status or recommendation of additional access to positive program incentives within the restrictive housing environment;
- H. Provide offenders in restrictive housing with appropriate and timely medical and mental health care;
- I. Provide visitation opportunities, exercise opportunities and the ability to maintain proper levels of personal hygiene;
- J. Provide to staff assigned to restrictive housing the specialized training that reflects the challenges associated with this type of assignment;
- K. Prohibit agencies from confining offenders under the age of 18 in extended restrictive housing;
- L. Prohibit agencies from placing offenders in restrictive housing on the basis of gender identity alone;
- M. Prohibit agencies from placing offenders with serious mental illness in extended restrictive housing; and
- N. Prohibit agencies from confining offenders known to be pregnant in extended restrictive housing.

*This policy was unanimously ratified by the American Correctional Association at the 146th Congress of Correction in Boston, MA on August 9, 2016.*

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# PRESIDENT'S MESSAGE

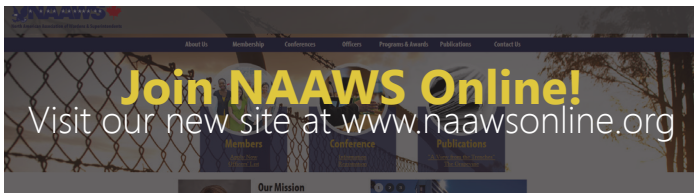
By Cherry Lindamood



I hope everyone had a great summer! It was great to see those of you who traveled to Boston in August. I hope you enjoyed the training that was offered, especially the NAAWS sponsored sessions. Our folks did a great job of presenting information that was pertinent and timely.

Be safe, Everyone!

- Cherry Lindamood,  
NAAWS President



# NAAWS LEADERSHIP

## Cherry Lindamood, *President*

South Central Correctional Center (CCA), Tennessee

## Seth Smith, *1st Vice President*

Louisiana Department of Corrections

## Robert Welch, *2nd Vice President*

Ohio Department of Rehabilitation & Correction

## Gaylon Lay, *Secretary*

Arkansas Department of Correction

## *Sgt-at-Arms*

Vacant

## Tanisha Matthews, *Sgt-at-Arms*

Louisiana Department of Corrections (retired)

## Fr. Richard A. Deshaies, *Chaplain*

Commonwealth of Massachusetts Middlesex Sheriff's Office

# CALLING ALL WARDENS & SUPERINTENDENTS!

Numbers do talk, and we can help jail administrators, wardens, and superintendents have their rightful voice in corrections if our membership increases.

Collectively, we can set goals and achieve results that make a difference when it comes to jail and prison operations and the status of wardens in our field.

Do you think that the American Correctional Association needs to respond more aggressively to the needs of jail and prison administrators?

If your answers are yes; this is your opportunity to join the only wardens' organization that has members from coast to coast and throughout Canada and the United States.

Collectively, we can set goals and achieve results that make a difference when it comes to jail and prison operations and the status of wardens in our field.

Visit us at [www.naawsonline.org](http://www.naawsonline.org) to join today

# 2017 NAAWS CONFERENCE KNOXVILLE, TENNESSEE HERE WE COME!

Make sure to mark your calendars now for the 2017 NAAWS conference, which will be held at the Hilton Knoxville Airport Hotel and Resort in Alcoa, Tennessee, April 11-13, 2017. Next year's conference is in a great location for our members from the Southeastern states. With great restaurants and evening activities abundant via a free shuttle service to downtown Knoxville, no one will want to miss this one! We have already begun to line up a great set of presenters, but there are still openings if any of you or your staff would like to submit a proposal to [clinaweaver@yahoo.com](mailto:clinaweaver@yahoo.com)

Information about conference registration and hotel accommodations are on the NAAWS website, so be sure to check it out at: [www.naawsonline.org](http://www.naawsonline.org) More details about special activities during the conference and a sampling of our conference topics





From the desk of...

*The Executive Director* 

Gloria Hultz

Wow, what a great program ACA had in Boston, MA. Congratulations to our two Wardens of the Year. We will have another great year for nominations. Our packages for the submission of this award and the Medal of Valor will be coming out soon. Please make sure you have your nominations back to us by the dates stated in your package that will tell you how to submit these nominations.

In October 2016 and in May 2017 NAAWS will be co-sponsoring the Wardens Peer Interaction Program with Sam Houston University. Please think about applying to this and sharing your programs and problems with your peers. This is a great program and you will come back with so much that you will want to try everything your peers have shared with you.

We are gearing up for our NAAWS Conference, which will be held at the Hilton Knoxville Airport, Knoxville, TN, April 11-13, 2017. Cathy Linaweaver is our Program Chair, so if you have any workshops you would like to have presented or would like to present, please contact her at [clinaweaver@yahoo.com](mailto:clinaweaver@yahoo.com).

The next ACA Winter Conference will be in San Antonio, TX. This is where the Warden of the Year and Medal of Valor nominations are reviewed and the winners are selected at a meeting during this conference.

Thank for your support during the Baton Rouge Disaster. We are all brothers and sisters when it comes to assisting our fellow members, and friends. THANK YOU!

*The Correctional Management Institute of Texas in partnership with NAAWS*



**May 8 – 12, 2017 • Huntsville, Texas**

Contact Ashley Koonce at [koonce@shsu.edu](mailto:koonce@shsu.edu) or 936-294-1706  
apply at [www.cmitonline.org](http://www.cmitonline.org)

## CALL ME MISTER SUMMER CAMP

By Brittney Daniels, *Silent Victims of Crime*

Thanks to you, Silent Victims of Crime (SVC) was able to actualize another Call Me MISTER Summer Camp and it culminated with a celebration on Saturday, July 23rd with a Graduation Ceremony for the students who participated in our summer programming.

For over 14 years, Executive Director Paulette Pfeiffer and Evelyn Opper have dedicated their summers to students affected by parental incarceration to ensure that they have positive mentors, role models and support year-round.

At the start of this year we were not sure we would have a summer camp due to lack of funding. The criminal justice system and thus the very real plight of children of inmates has become a hot topic. This led to more care-givers and the students themselves coming to SVC, an organization, who understands their unique needs. At the end of the school year we had over 65 youth needing sponsorship, up more than 50% from last summer and all were served.

We met this challenge head-on and thanks to the relentless efforts of our supporters, staff and volunteers we opened camp on June 6th.

To celebrate we hosted our annual Call Me MISTER Summer Camp Graduation at campsite Sanctuary of Praise to an audience of over 200, a special performance by the students and guest speaker and author Evan J. Roberts.

Silent Victims of Crime would like to take the time out to thank the following; Sanctuary of Praise for campsite location and volunteers, transportation provided by Mr. Vance and Mrs. Tina, alternative classes taught by Prana Yoga, MAPPs (Medicaid Adolescent Pregnancy Prevention Services), Skate Land & Boulevard Lanes for Friday field trips and Anderson School District 5, Wal-Mart and Corner Bagel for providing food.

As always SVC is able to continue the Call Me MISTER Camp thanks to the Call Me MISTERS. These young men/students are provided to us through Clemson University's Call Me MISTER program, whose aim is to increase positive male role-models and educators in the school system. We'd like to THANK YOU again for your support. For those wanting to get involved check out our website [www.silentvictimsofcrime.org](http://www.silentvictimsofcrime.org) or email us at [svc@silentvictimsofcrime.org](mailto:svc@silentvictimsofcrime.org)



**Silent Victims of Crime**

"Children of Incarcerated Parents"

## PRISON ESCAPES AND THE SLAVE MASTER WARDEN

Original story by Sandy Vasko

Just north of Wilmington, on Collins Street in Joliet, are several buildings that have seen a good bit of history; some good, some bad. Today we look at that institution near the end of the Civil War and a bit later, to look at Col. Buckmaster. Was he a warden or slave master?

Sometime before the end of the Civil War a man named Col. Buckmaster obtained a lease on the state penitentiary. Evidently the state needed income and "privatizing" the penitentiary was one way not only to save money, but make a little on the side.

And why would Col. Buckmaster want to lease the penitentiary? Why to take advantage of the free work force incarcerated therein, that's why. When Col. Buckmaster took over the state pen, he literally had hundreds of slaves to do his bidding. All he had to do was feed them.

The colonel then embarked on several manufacturing businesses. The convicts were put to work quarrying stone, building wagons, making cigars and other types of lucrative employment. It seems also that the colonel was uniquely qualified to handle 500 slaves as he had come from Virginia and had formerly been a slave owner.

In February 1865, when it was obvious that the North would win the war, the local abolitionists turned to matters on the home front. They started a movement in the state legislature to cancel Col. Buckmaster's contract.

The Joliet Signal was on the colonel's side however. Cal Zarley wrote: "A correspondent of the Joliet Republican recommends the forcible seizure of the penitentiary by the abolitionists, in order to get it out of the hands of Col. Buckmaster who holds it by the tenure of a lease granted by our state legislature.

"During the session of the late legislature an effort was made to annul the lease or rather, trample upon the sanctity of contracts,

but the proposed outrage was even too infamous for that reckless body to sanction.

"The lease is not a very favorable one and Col. Buckmaster don't make much money by it, while grand juries and numerous committees that have investigated its rules and management award the highest praise to Co. B., nevertheless, right or wrong, he must be driven out, for they say it won't do to let a 'pesky copperhead' hold even so small a position as warden at the penitentiary."

Buckmaster retained his contract and by August 1865 we read in the Wilmington Independent: "There are at present in confinement at the State Penitentiary at Joliet, 635 convicts, of whom 590 are men, and 45 women, who are employed in the following manner: Stone-cutting, 100; coopering (barrel making), 100; wagon making, 75; cigar making, 60; other employments, 60. There are but five patients in the hospital."

All the economics set aside, was Col. Buckmaster a good warden? His record speaks for itself. In September 1865 there was an escape attempt involving one of his guards. Two men escaped, and one was shot dead.

In May 1866 we read: "Another penitentiary convict shot - A few days ago a number of the convicts at work in a stone quarry about a mile from the prison attempted to escape, and were fired upon by guards and one killed and another dangerously wounded - the others surrendered."

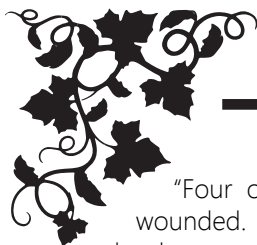
In August that year: "One day last week, some 20 prisoners managed to get sledges, bars and hammers in their hands, and made an assault on one of the large iron doors. They went to work battering down the door with a will, but a few shots fired into the insurrectionists by the guards from the towers and top of the walls, caused them to surrender.

**Join us for ACA's 2017 Winter Conference!**

January 20-25, 2017  
San Antonio, Texas

VISIT [WWW.ACA.ORG/REGISTER](http://WWW.ACA.ORG/REGISTER) FOR MORE INFORMATION AND TO REGISTER

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"Four or five of the prisoners were severely wounded. Had they succeeded in battering down the door, a general stampede would have ensued."

Then in December 1866: "Three convicts, including the notorious Jim Wilson, who was sentenced to five years for breaking into and stealing goods from Brown's drug store last spring, escaped from the penitentiary last Wednesday evening."

Later the same month: "A few evenings since, five of the convicts escaped by getting into a sewer and creeping into liberty. Heavy iron bars, which protected the sewer both on the inside, where they entered, and on the outside, where they got out, had been sawed off and taken out by some persons outside of the walls, who no doubt were in collusion with the convicts."

In February 1867 the Joliet Signal came to Buckmaster's defense again. "It has of late become a common occurrence for convicts to escape from the penitentiary near this city. Scarcely a week passes that we do not hear of a stampede. On Wednesday last about a dozen, including the notorious burglar Jim Wilson, escaped. Seven were recaptured, but the balance, including Wilson, are yet at large."

"The warden and guards, it is said, are not to blame for these frequent escapes of convicts. Since the close of the war, the penitentiary has been filled by a class of prisoners that have no fear of bayonets or rifles. Indeed, many of them care no more about being shot at than they do to engage in labor."

"Perhaps such a hardened and experienced set of desperadoes were never collected in a prison before. At all events, the luxury of being warden or a guard is not a desirable one."

By the end of that month Buckmaster was gone. Who replaced him? That is a story for another day.

*Original article printed in the August 17, 2016 edition of the Free Press Advocate, Wilmington, IL.*

*Article reprinted with permission.*

*Visit the Free Press Advocate at [www.freepressnewspapers.com](http://www.freepressnewspapers.com)*



## Get Involved with NAAWS

NAAWS has a rich history in Warden/Superintendent and Correctional Administrator training. NAAWS members volunteer and offer their vast experience as Correctional Facility Administrators to train in all areas of corrections. This includes;

### Wardens Peer Interaction Program

Explore and discuss best practices and prepare strategies for handling critical correctional challenges. Provide a forum for Wardens to network with peers. Discuss current management and direction of prison and jail operations and programs. Identify and discuss critical issues facing prison management. Contact Ashley Koonce at [koonce@shsu.edu](mailto:koonce@shsu.edu)

### Custom Training

NAAWS will develop a custom training course to meet the specific training needs of a requesting agency. This is a great way to get quality training at an affordable price. Cost to the agency will be the traveling and per diem (hotel and meals) costs of the instructors. Contact Mel Williams at [melnaaws@aol.com](mailto:melnaaws@aol.com) for more information.

### Annual Training Conference Workshops

NAAWS holds an annual conference in different cities around the country. Workshops are sought that offer participants the latest in information about unique programs at correctional facilities. Contact Gail Heller at [gheller214@columbus.rr.com](mailto:gheller214@columbus.rr.com) for more information.

### Workshops at ACA Conferences

NAAWS submits 2-4 workshop applications for each ACA Convention; Summer and Winter. This is a great opportunity to present best practices from your facility to a wide audience. Contact Mel Williams at [melnaaws@aol.com](mailto:melnaaws@aol.com) for more information.

### Writing Articles for "In The Trenches"

NAAWS members have authored two training manuals for use in training Wardens. Experienced Wardens and Superintendents have written articles in all areas of corrections administration to share their knowledge. NAAWS is currently putting together a third edition and is actively seeking articles from members. Want to see your name in a widely distributed training book? It's easy, just share your knowledge. Contact Mel Williams at [melnaaws@aol.com](mailto:melnaaws@aol.com) for more information.

### Writing Articles for "The Grapevine"

NAAWS publishes a quarterly newsletter and is always seeking articles about interesting correctional news. Pictures are encouraged. The Association is seeking members for the Newsletter Committee. Contact Ashley Koonce at [koonce@shsu.edu](mailto:koonce@shsu.edu) for more information.



## **NAAWS BUSINESS MEETING**

*August 8, 2016*

*Boston, Massachusetts*

### **1. Welcome and Introductions, 3:00pm**

President Cherry Lindamood opened the meeting and all participants introduced themselves (attendance sign in sheet attached).

### **2. Approval of Minutes from January 25, 2016**

Minutes for the meeting were published in *The Grapevine*.

MOTION: To approve minutes from the January 25, 2016 meeting (Thomas, Welch)

MOTION APPROVED

### **3. Executive Treasurer's Report**

a. Meeting participants received a copy of the financial report for the period January 17, 2016 through July 31, 2016 which was reviewed in detail by Executive Treasurer Gail Heller. There were several donations made during this period in memory of recently deceased members. The association continues to do well financially and has a current balance in all accounts of \$59,846.01 as of July 31, 2016.

b. The annual federal tax form 990-EZ was filed on April 10, 2016.

c. There was discussion about investing some of the association's savings in the future when cash flow is more reliable.

### **4. President's Report**

President Lindamood included her comments during the welcome.

### **5. Executive Director's Report**

a. Executive Director Gloria Hultz reported on the Correctional Peace Officer Foundation memorial event. Color guard members were appreciative of the breakfast funded by NAAWS and made recommendations for the future (more fruit and less Danish). CPOF Executive Director Don Dease offered some additional comments and thanked NAAWS for the support.

b. Warden of the Year Banquet – Hultz reminded everyone of the time and location (6pm reception followed by dinner at 7pm in Marriott Salons G-K, 4th floor). There was a question as to who has the "big eagle." Cathy Linaweaver will follow up with Hector Rios, last year's Warden of the Year.

c. Hultz appointed Chuck Albino Grapevine Coordinator to collect and edit all submissions for *The Grapevine* and website.

d. Hultz appointed Art Leonardo Historian for the association. He passed around a book of photos from one of the first War-

den of the Year/Medal of Valor banquets. He requested that if photos are provided to be sure to indicate names of those in the picture.

e. Father Richard Deshaies is the NAAWS chaplain and he provided a brief summary on a new initiative being undertaken by the chaplain's association.

### **6. Membership Report**

a. Membership Chair Mike Graziano reported that there are 1050 active members after removing 150 whose dues were overdue by 2 years resulting in a more accurate database.

b. Graziano is using a postcard for renewal reminders which is helping to reduce expenses with postage paper and envelopes.

c. Pat Caruso offered to send an email to new members from each Warden's Peer Program prior to their time for renewal.

### **7. Tulsa Conference Summary**

a. Conference Program Chair Cathy Linaweaver thanked the host committee for their hard work. She commented on the variety of items contained in the goodie bags.

b. Linaweaver indicated that attendance was lower than usual. Several states canceled their registrations due to unanticipated budget cuts and travel restrictions. There was much discussion on ways to reduce this and a suggestion was to plan ahead whenever possible.

c. Despite the low turnout, the conference netted \$10,680.

d. Linaweaver is already looking at potential workshops for the next conference. Please send her your suggestions.

### **8. Vendor Update**

Vendor Coordinator Pat Keohane is excited about the upcoming conference in Knoxville, Tennessee. Flyers have been printed and are available in the hospitality suite. Flyers are also being distributed throughout the ACA Exhibit Hall.

### **9. Knoxville Conference Update**

Conference Site Coordinator Deb Schumann provided details on the hotel (Hilton Knoxville Airport). She negotiated a rate of \$105/night. The link to the hotel is already up on the NAAWS website.

### **10. CMIT Update**

a. Ashley Koonce reported for Doug Dretke. The Warden's Peer



Program is coming up. Recent classes have operated at capacity.

b. Koonce said that content is needed for both The Grapevine and the website. One Texas county has been providing most of the recent content. She suggested that a Newsletter Committee be formed.

### 11. Old Business

a. Medal of Valor nominations will be accepted beginning September 1. Members should reach out to the leadership in their respective states to solicit nominations before the deadline.

MOTION: To send out a nomination request letter via the US postal service and email to state Commissioners for Warden of the Year and Medal of Valor. (Linaweaver/Williams)

MOTION CARRIED

b. A View from the Trenches editor Mel Williams sent out several solicitations for articles but only one was returned. He needs new articles for the next edition.

### 12. New Business

a. The slate of officers to take office in January 2017 was presented. They are:

- i. Robert Welch (Ohio), President
- ii. Seth Smith (Louisiana), 1st Vice President
- iii. Tanisha Matthews (Louisiana), Secretary
- iv. Joe Page III (Arkansas), Sergeant at Arms
- v. Rusty Washburn (Florida), Sergeant at Arms

MOTION: To approve the proposed slate of officers (Williams/Turner)

MOTION CARRIED

Chuck Albino will check to see if an individual from West Virginia might be interested in being a Sergeant at Arms.

b. A list of ACA candidates who are NAAWS members was distributed.

c. Pat Perry offered his thanks for support to the Student Affairs Committee. A student who was recommended by an Oklahoma college was able to attend the NAAWS conference. The association covered the cost of registration and he stayed with family in the area.

### 13. Adjournment

MOTION to adjourn (Williams, Albino)

MOTION CARRIED

## SUPPORTING REPEAL OF THE 'EXCLUSION CLAUSE' IN SECTION 1 OF THE THIRTEENTH AMENDMENT OF THE U.S. CONSTITUTION 2016-1

**WHEREAS**, SECTION 1 OF THE Thirteenth Amendment of the U.S. Constitution provides that "neither slavery nor involuntary servitude, except as punishment for crime whereof the party shall have been duly convicted, shall exist within the United States;" and

**WHEREAS**, THE American Correctional Association decries the historical applicability of slavery an involuntary servitude as acceptable punishment for those convicted of crimes; and

**WHEREAS**, in its "Code of Ethics" the American Correctional Association expresses that it "expects of its members unfailing honesty and respect for the dignity and individuality of human beings;" and

**WHEREAS**, the "Declaration of Principles" of the American Correctional Association stipulates that we have "a special responsibility to protect from harm those who are involuntarily under our care and control" and that "contemporary standards for health care, offender classification, due process, fire and building safety, nutrition, personal well-being and clothing and shelter must be observed;" and

**WHEREAS**, the American Correctional Association believes that periods of incarceration should be utilized to provide activities that promote pro-social behaviors, community integration and economic status through work education, vocational training, counseling, medical, mental health care and restorative justice programs; and now

**THEREFORE BE IT RESOLVED** that the American Correctional Association find the 'Exclusion Clause' of Section 1 of the Thirteenth Amendment of the U.S. Constitution to be inconsistent with its basic founding principles and standards; and now

**THEREFORE BE IT FURTHER RESOLVED** that the American Correctional Association supports amendment of the U.S. Constitution to repeal the 'Exclusion Clause.'

*This resolution was unanimously ratified by the American Correctional Association at the 146th Congress of Correction in Boston, MA on August 9, 2016.*